

Board Meeting
September 20-21, 2005

Agenda Item 20
Attachment 2

To request a Time Extension (TE) or Alternative Diversion Requirement (ADR), please complete and sign this request sheet and return it to your Office of Local Assistance (OLA) representative at the address below, along with any additional information requested by OLA staff. When all documentation has been received, your OLA representative will work with you to prepare for your appearance before the Board. If you have any questions about this process, please call (916) 341-6199 to be connected to your OLA representative.

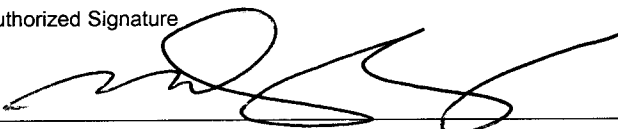
Mail completed documents to:

California Integrated Waste Management Board
Office of Local Assistance, (MS 25)
1001 I Street
PO Box 4025
Sacramento CA 95812-4025

General Instructions:

For a Time Extension complete Sections I, II, III-A, IV-A, and V.

For an Alternative Diversion Requirement complete Sections I, II, III-B, IV-B and V.

Section I: Jurisdiction Information and Certification <i>All respondents must complete this section.</i>			
I certify under penalty of perjury that the information in this document is true and correct to the best of my knowledge, and that I am authorized to make this certification on behalf of:			
Jurisdiction Name City of Hesperia		County San Bernardino County	
Authorized Signature 		Title City Manager	
Type/Print Name of Person Signing Mike Podegracz	Date August 4, 2005	Phone (760) 947-1438	
Person Completing This Form (please print or type) Julie Ryan		Title Recycling Coordinator	
Phone (760)947-1589	E-mail Address jryan@cityofhesperia.us		Fax (760)947-2881
Mailing Address 15776 Main St.	City Hesperia	State CA	ZIP Code 92345

Section III - Cover Sheet

September 20-21, 2005

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Attachment 2

This cover sheet is to be completed for each Time Extension (TE) or Alternative Diversion Requirement (ADR) requested.

1. Eligibility

Has your jurisdiction filed its Source Reduction and Recycling Element, Household Hazardous Waste Element, and Nondisposal Facility Element with the Board (must have been filed by July 1, 1998 if you are requesting an ADR)?

☐ No. If no, stop; not eligible for a TE or ADR.

☒ Yes. If yes, then eligible for a TE or ADR.

2. Specific Request and Length of Request

Please specify the request desired.

☒ **Time Extension Request**

Specific years requested 2005

Is this a second request? ☒ No ☐ Yes Specific years requested.

(Note: Requests for an additional extension will need to address why the jurisdiction's efforts to meet the 50% goal by the end of the first extension were not successful.)

☐ **Alternative Diversion Requirement Request (*Not allowed for Regional Agencies*).**

Specific ADR requested %, for the years .

Is this a second ADR request? ☐ No ☐ Yes Specific ADR requested %, for the years

(Note: Requests for an additional ADR will need to address why the jurisdiction's efforts to meet 50% by the end of the first ADR period were not successful.)

Note: Extensions may be requested anytime by a jurisdiction, but will only be effective in the years from January 1, 2000 to January 1, 2006. An original request for a TE/ADR may be granted for any period up to three years and subsequent requests for TE/ADR may extend the original request or be based on new circumstances but the total number of years for all requests cannot total more than five years or extend beyond January 1, 2006.

Section IIIA—TIME EXTENSION

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's progress in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIA-1).

- 1. Why does your jurisdiction need more time to meet the 50% goal? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.**

Significant new growth through a recent building boom has seen a 91.6 percent increase in building permit activities in 2002-2003. The City anticipates this growth rate to continue into the future. To address the corresponding increase in construction and demolition-related waste, the City will need to enhance its current C&D policy with additional programs and possibly an ordinance.

The City also needs more time to complete a generation study to establish a new base-year and to demonstrate achievement of the 50 percent diversion goal. The City's 2003 AB 939 Annual Report diversion rate was shown to be 35 percent, using the default values of the CIWMB diversion rate calculator. The 2003 Annual Report was submitted to CIWMB indicating that the City would perform a generation study to calculate the annual diversion rate. Preliminary diversion rate calculations for just the local government diversion programs, as noted in the generation study Attachment 1, show that the City has at least a 46 percent diversion rate for 2003. This calculation does not include business surveys, audits and private sector recycling programs that when added to the generation study currently being completed will make the diversion rate higher than the 50 percent diversion goal. The City would like additional time to conduct a 2004 generation study to establish a new base year.

The City has consistently demonstrated to the CIWMB to making a "good faith effort" by implementing the source reduction, recycling and composting programs selected in its SRRE, although the City has not always met the 50 percent diversion requirement. This is the scenario described in Scenario II of the amended guidance document "CIWMP Enforcement Part II" approved by the Board in August 2001.

The primary barriers to achieving a 50 percent diversion rate are:

1. Lack of new or expanded City programs and policies to divert most construction and demolition (C&D) waste and debris attributed to new building activities.
2. Accuracy of the original base-year and the disposal reporting system.
3. Inaccuracies in the use of adjustment factors attributable to overwhelming growth in the City which has shown growth changes in the residential sector of 39.2 percent and 43.2 percent in the non-residential sector respectively for 2003.

To overcome the barriers noted above, the City of Hesperia intends to do the following:

1. Implement City policies, regulations and programs to recycle the maximum feasible construction and demolition waste and debris tonnage from construction job sites.
2. Implement changes in the City disposal reporting system to accurately capture diversion program tonnages and reporting.
3. Complete a 2004 generation study to have an accurate new base year.
4. Work with CIWMB staff to enhance technical assistance tools for Alternative AB 939 Compliance System.

- 2. Why does your jurisdiction need the amount of time requested? Describe any relevant circumstances in the jurisdiction that contribute to the need for a Time Extension.**

The City needs time to implement programs and policies to adequately address the overwhelming increase in building activities which started in 2002-2003. It is anticipated that the City of Hesperia will continue to grow beyond 2005 and 2006. The City will also need time for the County to fully implement its new diversion program at the Victorville landfill of self-hauled C&D debris. The City also requests time to further expand existing programs such as curbside and commercial recycling programs.

The City of Hesperia is asking for a time extension until December 31, 2005, to allow the City to complete the generation study and apply for a new base-year. The City feels that the current diversion rate measurement system will not adequately and fairly evaluate the City's "good faith effort" or its true goal measurement to reach 50% diversion during the 2003/2004 Biennial Review.

Finally, the City needs assistance from the CIWMB staff to devote more resources to assist the City in meeting its disposal reduction goals. The City specifically needs optional tools so that the City can calculate its own diversion rate. Also, the City needs recycled materials market assessments on a regional basis to assess the opportunities for diverting additional recycled materials.

3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.

On September 21-22, 2004, the CIWMB Board upon the recommendation staff found that the City of Hesperia had continued to implement programs at a level consistent with Board-approved program levels in the 1999/2000 biennial review cycle. Therefore the Board accepted staff's 2001/2002 Biennial Review findings for the City of Hesperia. Staff review indicated that the City continues to make a "good faith effort" to implement the source reduction, recycling and composting programs selected in its SRRE. The diversion rates for 1997 through 2002 are as follows:

Base-Year	1997	1998	1999	2000	2001	2002
1990	45%	41%	47%	47%	50%	47%

The City has implemented seven source reduction programs, seven recycling programs, three compostable materials programs, six special waste programs, four education and outreach programs, three policy incentive programs, three facility recovery programs, one tire program, and five household hazardous waste programs.

City staff has worked to improve education and to implement cooperative programs with the local school district. Staff conducts classroom talks, organizes educational school assemblies, participates in community expos by distributing recycling promotional material, submits news releases on existing or new City programs and places articles in the City's quarterly newsletter the "Hesperia Horizon".

- The City's waste hauler provides bulky item collection, such as appliances, furniture, mattresses, etc., to all Hesperia residents and all bulky items that are recyclable have been diverted from the landfill.
- In 2001, the City applied for, and received, a Department of Conservation Grant for CRV recycling. A portion of the grant was used to purchase large beverage container bins to be placed at City parks and large event venues.
- The City's waste hauler collects unlimited green waste at no additional cost to the residents and also collects christmas trees at no additional cost. The material is taken to local green waste processors and used for mulch, green waste compost, and green waste alternative daily cover at the local landfill.
- City Hall in-house recycling program for mixed paper started in 2000 and has been implemented in all eight City facilities.
- The City encourages the procurement of reusable, repairable, durable, and recyclable products.
- City Hall uses staff e-mail, double sided copies, and routing materials.
- Continue to participate with Zero Waste Communities (www.zerowastecommunities.org)
- City participates in the "Second Chance" clothing and "Dress for Success" drop off site.
- In 2001, the City's quarterly newsletter started being printed on recycled paper (108,000 17"x38" sheets per year). Also, "We Recycle" signage was purchased for City facilities.
- The City continues to hold two Clean-up events, curbside large item pick-up, Christmas tree mulching, phone book drop off promotions, and Make a Difference Day used clothes collection.
- In 1999, the City developed a pavement rehabilitation program where asphalt is pulled up and pulverized to be used as base for future roads and paving.
- Participated in "Recycle, It's good for the bottle, It's good for the can" campaign in 2001.
- In 2003 the City began purchasing hybrid vehicles when possible to replace aging pool cars.
- In 2003, Planning Division began attaching conditions to new commercial/residential development for construction and demolition diversion and recycling plans.
- The County HHW collection facility is conveniently located in the City.
- The City will expand its mixed paper recycling program by providing bins to businesses, residents, and the Hesperia schools
- The City will expand its C&D policy by working closely with Building and Safety Inspectors to educate contractors about the City's Policy on proper segregation of material for recycling
- In 2004, the City began receiving diversion credit for source separating of recyclable material at the Victorville Landfill.

4. Provide any additional relevant information that supports the request.

Section IIIB—ALTERNATIVE DIVERSION REQUIREMENT

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's efforts in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIB-1.).

1. Why does your jurisdiction need and Alternative Diversion Requirement? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.

2. Why is your jurisdiction requesting an Alternative Diversion Requirement in lieu of a Time Extension?

3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.

4. Describe any relevant circumstances in the jurisdiction that contribute to the need for an ADR. Provide any relevant information that supports the request.

Section IV A—PLAN OF CORRECTION

A Plan of Correction is required by PRC Section 41820(a)(6)(B). The plan is fundamentally a description of the actions the jurisdiction will take to meet the 50% goal by the expiration of the Time Extension.

Attach additional sheets if necessary.

Residential %		12%	Non-residential %		88%
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Please use the Board's Program Types. The Program Glossary is online at: www.ciwmb.ca.gov/LGCentral/PARIS/Codes/Reduce.htm					
Salvage at Landfill	New	Source separating is taking place at the Victorville Landfill with credit for diverted items being given back to the City.	Tipping Fees	12/31/05	.51%
Residential Curbside	Expand	Expansion of the City's curbside recycling by adding a Mixed Paper Recycling program. The residents, the City, and the hauler can benefit from this source separating in conjunction with the removal of recyclable items at the MRF.	Collection Fees	12/31/05	.06%
Wood waste Concrete/Asphalt/Rubble	Expand	Expand the City's Construction and Demolition Recycling Program by working closely with the City's Hauler to increase their assistance with developers and contractors who request dumpsters for construction sites by educating them on proper segregation of material in accordance with existing City policy. Continue to work closely with Building and Safety Inspectors to educate contractors about the City's C&D Policy.	Collection Fees	12/31/05	3.37%
School Recycling	Expand	Expand the City's Mixed Paper Recycling program into the Hesperia schools by providing blue waste wheelers and/or recycling bins to assist in the collection of mixed paper. The separate collection of the mixed paper will allow for a decrease in contamination and provide an increase in recycling.	Collection Fees	12/31/05	.01%
Commercial On-Site Pickup	Expand	Expansion of the City's Commercial Recycling Program by continuing to work with our hauler in an effort to place mixed paper recycling containers at commercial and industrial sites.	Collection Fees	12/31/05	.06%
Total Estimated Diversion Percent From New and/or Expanded Programs					4.01%
Current Diversion Rate Percent From Latest Annual Report					46%
Total Planned Diversion Percent Estimated					50.01%

PROGRAMS SUPPORTING DIVERSION ACTIVITIES			
PROGRAM TYPE	NEW or EXPANDED	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED
Public Education and Outreach	Expand	The City will expand its current education program to include quarterly newsletters, public service announcements, radio and newspaper ads, recycling presentations, bill inserts, and more mascot related educational items.	12/31/05
C&D Ordinance or Policy	Expand	The City will work on determining an appropriate construction and demolition waste recycling policy, procedure and/or ordinance to address the increased waste generated by the construction building boom experienced within the City. The City will notify the Waste Board staff of the direction taken and the actual date of implementation.	12/31/05
Procurement Policy	Expand	The City will review its existing procurement policy to determine an appropriate revised resolution that will provide the additional guidance to City departments to buy and use recycled products where feasible.	12/31/05

Section IV B—GOAL ACHIEVEMENT

Goal Achievement describes the activities the jurisdiction will use to achieve the ADR.
Attach additional sheets if necessary..

Residential %		Non-residential %			
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Please use the Board's Program Types. The Program Glossary is online at: www.ciwmb.ca.gov/LG/Central/PARIS/Codes/Reduce.htm					
		Total Estimated Diversion Percent From New and/or Expanded Programs			
		Current Diversion Rate Percent From Latest Annual Report			
		Total Planned Diversion Percent Estimated			

PROGRAMS SUPPORTING DIVERSION ACTIVITIES

PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED

Section V – PARIS

Office of Local Assistance staff will be reviewing your Jurisdiction's Planning Annual Report Information System (PARIS) database printout as part of the evaluation of your request. Should the Jurisdiction have updates or revisions to the program implementation from the latest Annual Report submitted to the Board, please attach to the application the Jurisdiction's PARIS database printout showing updates or revisions.

Contact your Office of Local Assistance Representative at (916) 341-6199 for a copy of PARIS, or go to the Board's website at www.ciwmb.ca.gov/LGCentral/PARIS/.